COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND IN LEGISLATIVE SESSION

Tuesday, April 6, 1982 Rockville, Maryland

The County Council for Montgomery County, Maryland, convened in Legislative Session in the Council Hearing Room, County Office Building, Rockville, Maryland, at 11:25 A.M. on Tuesday, April 6, 1982.

PRESENT

Neal Potter, President Scott Fosler Ruth Spector

Michael L. Gudis, Vice President David L. Scull Rose Crenca

Esther P. Gelman

The President in the Chair.

The Journal of March 23, 1982, was approved as amended.

INTRODUCTION OF BILLS:

Re: Introduction of Bill No. 12-82.
Nursing Homes

Upon motion of Councilwoman Gelman, duly seconded and without objection, the Council voted to waive the reading of the title and proceed to introduction of Bill No. 12-82.

Bill No. 12-82 was introduced by the Council President at the request of the County Executive. The title of the bill is set forth below: AN EMERGENCY ACT to amend Chapter 25, title "Hospitals, Sanitariums, Nursing and Care Homes" of the Montgomery County Code 1972, as amended, by repealing and reenacting with amendments Section 25-10, title "Violations and Penalty", and Section 25-22, title "Revocation or Suspension Generally"; to provide for injunctive relief to enforce the Chapter and to correct violations, to provide for an increase in the fine, and to provide for a ban on admissions and related procedures.

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Re: Introduction of Bill No. 13-82, Freeze on Salary Maxima of All Grades

Upon motion of Councilwoman Gelman, duly seconded and without objection, the Council voted to waive the reading of the title and proceed to introduction of Bill No. 13-82.

Bill No. 13-82 was introduced by Councilman Scull. The title of the bill is set forth below: AN EMERGENCY ACT to amend Section 33-74, title "Cost of Living Adjustment" of Chapter 33, title "Personnel" of the Montgomery County Code 1972, as amended, to require that the salary maxima for all grades be maintained at the Fiscal Year 82 level, and to eliminate the need for certain findings by the Council in its budget resolution.

Councilwoman Spector inquired as to whether the Council will have time to address a revision of the pay plan prior to May 15, when the budget must be adopted by the Council. During discussion of the concept of the bill last week, Councilmembers indicated that there was a need to examine and compare individual classifications and to do a comprehensive revision of the pay plan if that is found to be necessary. She does not believe the Council has time to give the matter sufficient study.

Councilwoman Crenca agreed, and stated that she has asked Deputy Staff
Director Spengler to address what she sees as an inconsistency. The data presented
to the Council during the last budget season indicated that the salaries of County
employees were below those of other area jurisdictions and large cities. However,
Mr. Spengler's memorandum to the Council of March 24, 1982, concludes that "the
County's maximum salaries for all grades in the pay plan exceed those of neighboring
jurisdictions." She has asked Mr. Spengler to reconcile this data. If this
reconciliation can be produced in the timeframe necessary, she would be willing
to address the provisions of Bill No. 13-82. However, if the Council freezes
the salaries of County employees, she believes that some way must be found to
freeze Councilmembers' salaries. She requested that the Council obtain a legal
opinion as to what can be done in this regard.

President Potter stated that an amendment to the State Constitution would be required to allow the Council to affect the salaries of elected officials during their term of office. If there is a desire to lower Councilmembers' salaries, a bill could be introduced to establish \$10,000 as the salary of the next County Council.

Councilwoman Gelman pointed out that any Councilmember is free to not accept his or her salary and turn it back to the General Fund or give it to a charity. It can be handled very simply and personally. She expressed concern with the idea that perhaps the Council will not have time to address the bill. If the Council does not have time for a thorough review, the bill will not be enacted. However, that is not a reason to oppose introduction of the bill. She stated that the fact the bill was prepared so rapidly shows that there is some will to work on it. She noted that she had wanted the Council to address the entire pay plan in a comprehensive fashion.

President Potter expressed the view that the Council will find time to address the bill after May 15, although it would be most helpful to do it before May 15. He noted that weekends are available for additional Council meetings.

Councilwoman Crenca expressed the view that it would be more significant for the Council to review job classifications in relation to the pay scale than to simply freeze the maximum salary of each grade. She believes that certain positions are in the wrong classification. As soon as the budget deliberations are over, she would like the Council to set in motion a thorough examination of the salary scale in order to end debate over conflicting data.

MEMORIALS AND PETITIONS:

There were no memorials or petitions to be presented.

CALL OF BILLS FOR FINAL READING:

Re: Bill No. 57-81. Amendments to Electrical Code, Deferred

Bill No. 57-81, Amendments to Electrical Code, was called for final reading. The Council had before it for consideration Draft No. 6, dated April 1, 1982.

At the suggestion of President Potter and without objection, the Council deferred enactment of Bill No. 57-81. President Potter indicated that he would provide the Housing Committee with a memorandum detailing his concerns with the bill.

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Re: Consideration of Bill No. 53-81, Smoking Prohibitions; Remanded to Environment & Energy Committee

Bill No. 53-81, Smoking Prohibitions, was called for final reading.

The Council had before it for consideration Draft No. 4, dated March 31, 1982.

Councilwoman Gelman expressed appreciation to the Environment and Energy Committee for its work on this bill, noting that the effort to regulate smoking was begun many years ago by Councilwoman Scull. When Councilwoman Gelman was elected to the Council, she worked with Councilwoman Scull to enact Section 24-9, Smoking Prohibitions and Restrictions. Now the concept has gained broader support. However, the Committee seems to have excluded certain things that have been part of the existing law, such as the prohibition against smoking in hospital rooms. She related the circumstances under which the former Council added hospital rooms as places in which there shall be no smoking unless agreed to by all patients in the room.

Councilwoman Spector stated that the Environment and Energy Committee has amended the bill to provide that the entire hospital shall be a no smoking area. Specific smoking lounges will have to be designated.

Councilwoman Gelman stated that, if that is the case, she did not understand that the burden of the law has been reversed. She suggested that the following sentence on lines 18 through 20, page 2, is superfluous: A reasonable effort shall be made to assign patients to sleeping rooms according to the patient's individual nonsmoking or smoking preference. In addition, she believes that the sentence would force a hospital which normally permits no smoking at all to allow its patients to smoke in their rooms. If the sentence is not deleted, the phrase "Where hospitals rules permit," should precede the sentence.

Councilwoman Spector pointed out that the sentence is not substantially changed from existing law and has not been confusing to hospital administrators.

Upon motion of Councilwoman Gelman, duly seconded and without objection, the Council added the following phrase prior to the words "A reasonable effort" on line 18, page 2: Where smoking is permitted by the health care facility..

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In response to inquiries by Councilwoman Gelman, it was noted that the bill would require restaurants to designate no-smoking areas, but would not require walls or partitions to separate the smoking and no-smoking areas. The non-smoking areas could be so designated by means of a movable sign.

Councilwoman Gelman suggested that a restaurant that has a very strong filter and ventilation system should be exempted from the requirement to designate a no-smoking area. She further suggested that thought be given to having the requirement on restaurants commence with the establishment of new restaurants. She stated that it has become very fashionable for patrons to request no-smoking sections and many restaurants have accommodated them to the point that it has become a way of life. The places that do not accommodate non-smokers do not get that clientele. She believes that the present law has worked very well and perhaps this bill would impose a requirement that is not needed. She noted that restaurants are facing difficulties now because of the economy.

President Potter stated that the objection of most restauranteurs stems from the lack of flexibility inherent in designating a separate room a no-smoking area. The Committee has accommodated that concern by permitting such an area to be designated by means of a flexible sign and by not requiring walls to separate the area.

Councilwoman Gelman expressed the view that the language of the proposed bill is almost meaningless as it applies to restaurants. If a restaurant is filled with smokers and a non-smoker requests a table, the non-smoker would be seated at the first available table and that area would be designated a non-smoking area. She is not sure that anything positive will be accomplished.

Councilwoman Crenca stated that this bill attempts to do the impossible, i.e., make everyone happy and preserve everyone's rights. The Environment and Energy Committee's best effort is being presented to the Council. There are people who find smoke objectionable and they have requested a fighting chance to breathe reasonably clean air. The Committee received a lot of data concerning the detrimental effects of second-hand smoke. On the other hand, smokers feel

that they have certain rights based on tradition. Management of private businesses wants to be able to conduct business without a tremendous amount of governmental interference.

Councilwoman Crenca stated that Bill No. 53-81 is an attempt to legislate courtesy and good health. While the goal cannot be achieved 100%, it is an attempt that will raise the awareness on the part of people that non-smokers have rights and must speak up for those rights. If a person wants to smoke in a public place, he must ask the proprietor to let him do so in a way that is least injurious to the health and comfort of others. However, this must be done in a flexible manner and based on good will. She stated that she cannot think of another way to address this problem without the government spending a tremendous amount of money to enforce it and creating much ill will. She believes that flexibility and awareness will go a long way toward raising the consciousness of smokers to be receptive to the needs of other citizens.

Councilwoman Crenca stated that she has four amendments that have been suggested to her by persons who have read the bill. She would like to thank them and all of the other people who attended the Committee meetings and did a tremendous amount of research. She distributed the four amendments to the Council.

Councilman Scull stated that he did not attend the Committee meetings and would benefit from a brief summary of why the Committee felt it was necessary to weaken the bill. He believes that a strong case has been made that smoking is dangerous to the smoker and non-smoker. The government has the power to legislate changes in behaviour and, therefore, attitude. He referred to the enactment of civil rights legislation in the early 1960s and the resultant changes in people's experiences and attitudes. If the Council feels strongly that smoking is a danger, then it is worthwhile to legislate no smoking; however, the law must be made meaningful. Montgomery County has pioneered in this field, and it has been helpful to have the County set an example. Councilman Scull noted that the Committee has eliminated the criminal penalties for owners of private establishments; he is curious to know if there have been any problems which caused the Committee to eliminate that portion of the law. In the work place, where people spend most

of their days, the Committee has eliminated the requirement that there be no smoking except in private office areas. The Committee has made a step forward by requiring the employer to consider the needs of non-smokers; however, he inquired as to what was so compelling about the rights of smokers that caused the Committee to eliminate that restriction.

Councilwoman Crenca stated that the Committee considered the practical aspects of the proposal. Employers objected to being made "referees" where there is a feeling of ill will resulting from someone smoking. A certain amount of flexibility must be provided so that employers can address the problem when asked to do so by a non-smoker. Short of banning smoking completely, there must be a way to address the situation. The Committee did not feel it could go that far. Employers pointed out that employees are assigned work spaces according to the work flow; the flow would be disrupted if they had to be grouped according to smokers and non-smokers. In addition, a ban on smoking except in private offices could be discriminatory. Higher-ranking employees, who enjoy private offices, would be permitted to smoke in the work place while lower-ranking employees could not. The Committee decided to let management address the situation so that employees who do not want to breathe smoke can be accommodated by an individual assessment of their situation. Signs can be posted as to where smoking is permitted and not permitted. It could apply to one desk or a section of a room. Each work place is different; it would be difficult to establish standards that would cover all situations. Councilwoman Crenca stated that she toured a building where the situation is being addressed in this manner and found that it was working well. She pointed out, however, that it works best in work places that have good ventilation systems to begin with.

President Potter noted that that is not true of the Council Offices where a substantial problem exists. If the employer can find a solution, he would like to hear from him.

Councilman Fosler noted that the Council received a statement of economic impact of expanding the smoking prohibition in Montgomery County, prepared by James and Associates. He inquired as to the Committee's reaction to that analysis and the extent to which it affected the Committee's thinking.

President Potter stated that that was a special survey of restaurant owners conducted by a firm hired by the owners. The Committee considered the report and responded by not requiring restaurants to have separate, permanent non-smoking sections. Restaurant owners will have the flexibility to respond to the flow of business.

Councilwoman Spector added that the persons conducting the survey misunderstood the provisions of the bill and the economic impact was somewhat overstated. In addition, the Lung Association called attention to the economic impact to the individual of added health care costs as a result of smoking or second-hand smoke. This impacts as well on the health care delivery system and insurance premiums.

Councilwoman Gelman moved that the words "when requested" be added after the word "areas" in line 8d, page 5. Her motion failed for lack of a second. She expressed the view that it is not as important to keep restaurants smoke-free as it is the Council's Hearing Room. She believes that the burden should be on customers to request non-smoking areas, but that every effort should be made to accommodate that person in the most effective way possible.

Councilwoman Spector stated that the Committee wanted to avoid putting the burden on the non-smoker to request a no-smoking section. Some people are not willing, able or likely to speak up and ask for something which is viewed as an imposition by many. Without adequate signs, many people are not aware that there is a law on the books to back them up in their requests. She believes that the burden should be on restaurants and private establishments to provide non-smoking areas and to indicate the areas with signs.

In response to Councilman Scull's earlier inquiry concerning penalties,

Legislative Counsel Frankel stated that the Committee heard from restaurant owners

who strongly objected to having criminal penalties imposed on them for refusing

to ask a customer to leave who smokes in the non-smoking section.

Councilwoman Gelman pointed out that enforcement of this law by the County government has been nil, and called attention to the great need to enforce it within the County Office Building.

Councilman Scull moved, duly seconded, that the Council restore the original language of the bill in subsection (g), lines 1 through 9, page 5, and in subsection (j)(1), line 26, page 5.

Councilwoman Gelman stated that she would like to have a report on the history of enforcing the existing law. Mr. Frankel pointed out that the Committee was briefed by Ms. Martin, Health Department, who indicated that she had had only one real problem with compliance.

Councilman Scull stated that the effect of his motion would be to apply the same criminal penalty to restaurant owners that hospital administrators and food store managers have been subject to for several years.

President Potter suggested that the weaker penalty section be retained and applied to restaurants only, and that the original language of the penalty section be restored as a separate section to apply to all other establishments. Councilmembers Gelman and Spector indicated agreement with this suggestion.

In response to an inquiry as to why restaurants are different from other types of establishments where people come together for periods of time, Councilman Gudis stated that people to go restaurants primarily for social or business occasions and not out of necessity. Therefore, a certain amount of flexibility should be provided. He believes that the bill as presented accomplishes that goal. Restaurant owners or managers do not want to be placed in an awkward position of having to ask people to stop smoking and take the chance of alienating their customers.

Councilman Scull expressed the view that the problems cited by restaurant owners are severely overstated. So many restaurants have no-smoking sections now and they seem to function smoothly. For 25 years, restaurants have been regarded as public accommodations under the law, just like airplanes and buses. There are times when people have to eat in restaurants out of necessity, such as when working late or travelling. He believes that Councilmembers' views on this bill depend on how strongly they feel about smoking. The case has now been made that it is a serious detriment to health and the health of people breathing second-hand smoke. The right to enjoy a smoke must give way to the right to be free of smoke for reasons of health and comfort. He does not believe it would be an unfair burden to place restaurant owners under the same obligations as owners of other types of establishments.

In response to an inquiry, Mr. Frankel discussed the difference between criminal and civil penalties.

Councilman Scull expressed the view that civil penalties are insufficient and that this bill must be backed up by a criminal penalty. He suggested that the Council defer consideration of this bill and develop language for two penalty structures as suggested by President Potter.

After discussion and without objection, the Council deferred enactment of Bill No. 53-81 and remanded it to the Environment and Energy Committee for further consideration, along with the four amendments distributed by Councilwoman Crenca. Committee members requested that interested Councilmembers who are not members of the Committee attend the meeting or at least make their concerns known to the Committee so that they can be addressed. Councilwoman Crenca, Chairwoman of the Committee, noted that it will be difficult to schedule another Committee meeting during the operating budget worksessions.

Councilman Fosler in the Chair.

Re: Enactment of Bill No. 71-81.
Collective Bargaining for Police

Bill No. 71-81, Collective Bargaining for Police, was called for final reading. The Council had before it for consideration Draft No. 4, dated March 30, 1982.

Mr. Hilliard, Director, Office of Personnel, and Mr. Torgesen of his staff, appeared before the Council and responded to questions of Councilmembers concerning the provisions of and amendments to the bill.

Several Councilmembers indicated that their recollection of the Council's actions during worksessions is different than the amendments reflected in Draft No. 4. Another Councilmember who was not present for the worksessions indicated concerns also.

Upon motion of Councilwoman Gelman, duly seconded and without objection, the Council deferred consideration of Bill No. 71-81 until later in the day when Mr. Hillman, Special Counsel for Labor Relations, can be present to respond to questions.

President Potter in the Chair.

Re: Deferral of Bill No. 76-81. Open Meetings for Homeowners Associations

Bill No. 76-81, Open Meetings for Homeowners Associations, was called for final reading. The Council had before it for consideration Draft No. 4, dated March 30, 1982.

Due to lack of time, the Council postponed enactment of Bill No. 76-81, and requested that the Housing Committee meet with interested people to discuss the amendments proposed by the Office of Consumer Affairs.

(The Legislative Session was recessed at 1:10 P.M., and reconvened at 2:30 P.M.)

Re: Enactment of Bill No. 71-81.
Collective Bargaining for Police

Bill No. 71-81, Collective Bargaining for Police, was called for final reading. Mr. Hillman, Special Counsel for Labor Relations, appeared before the Council to respond to inquiries.

Mr. Hillman stated that the confusion in the Council's earlier discussion resulted from the fact that Draft No. 4 does not reflect an amendment made by the Council at its last worksession on this bill. Subsection (1), page 20, through subsection (2), page 21, were deleted in their entirety and were included in Draft No. 4 by mistake.

Without objection, the Council agreed to delete all of the language in subsections (1) and (2), pages 20 and 21.

The Council reviewed the remainder of Bill No. 71-81 and raised questions as to the various provisions of the bill.

Councilman Fosler stated that he has had a difference of interpretation with the Executive Branch as to the meaning of the phrase "effect on employees" as used in Section 33-80(a)(7), page 18, as being an item that is subject to collective bargaining as a result of the exercise of an employer's right. Mr. Hilliard would draw a distinction between the decision itself (such as a decision to lay off employees), and the way in which the decision is implemented (which employees to lay off first). The former would be prohibited, but the latter would

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be bargainable in Mr. Hilliard's interpretation. However, Councilman Fosler expressed the view that the employer's rights extend to the implementation of the decisions; the "effect" is the consequence of the implementation.

Mr. Hillman stated that he would agree with Councilman Fosler's interpretation. The effect is the consequence to the employees. In a common labor relations situation, an employer would not have to bargain over the decision to shut down a plant, nor the implementation of the shutdown. However, the employer does have a duty to bargain over the effects on employees, such as severence pay and seniority rights.

President Potter expressed the view that a more precise phrase would be "bargain over the amelioration of the effects on employees."

Mr. Hillman expressed the view that the phrase suggested by President Potter is unnecessary because the words that have been used already have well-established meanings.

At the suggestion of President Potter and without objection, the Council restored the word Any in line 4, page 22.

Mr. Hillman responded to questions of Councilmembers concerning provisions that have been deleted from the bill because they have been addressed in other contexts or locations in the bill.

Upon motion of Councilman Fosler, duly seconded and without objection, the Council restored the language of subsection (b)(2), page 19, as follows: (2) To maintain and improve the efficiency and effectiveness of operations:

After discussion and without objection, the Council inserted the word only after "employees" on line 11, page 18, to clarify that collective bargaining is permitted concerning pension and retirement benefits for active employees only.

During the discussion of the addition of the word "only" on line 11, page 18, the Council considered adding the word to the body of Section 33-80 to clarify that the listing of bargainable items was exclusive. However, after consideration of the fact that some subjects may arise in the future that are not enumerated, the Council added the word "only" on line 11 to clarify that the pensions of already-retired employees are not bargainable.

At the suggestion of President Potter, upon motion of Councilman Gudis, duly seconded and without objection, the Council deleted the word [such] from line 18, page 23, and inserted the words necessary to implement the agreement after the word "action" in the same line.

At the suggestion of President Potter and without objection, the Council deleted the word [most] from line 5, page 25, and inserted in lieu thereof more. The Council also corrected the spelling of the word "empowered" on line 18, page 30.

President Potter requested that the record reflect the intent of the Council that deletion of the section concerning "Use of Official Time" from page 31 does not give employees the right to use official time for union business. Mr. Hillman indicated that this is an item that is left to the bargaining process.

At the suggestion of President Potter and without objection, the Council inserted a comma after the word "interest" on the sixth line of subsection (c), page 32.

(The Council recessed from 3:10 P.M. to 3:30 P.M. to allow Councilmembers an opportunity to read through Bill No. 71-81 in view of the error that had been made in Draft No. 4.)

At the suggestion of Mr. Hillman and without objection, the Council deleted [33-80(c)(2)] from line 30, page 9; line 7, page 10; and line 18, page 11; and deleted the phrase [disagreement over obligation to bargain collectively] from line 1, page 10.

At the suggestion of President Potter and without objection, the Council deleted the word [jointly] from line 23, page 24, and inserted the word <u>jointly</u> after the word "submit" on line 24, page 24.

Councilman Fosler stated that the legislative history of Bill No. 71-81 should be clear that the Council defines "effect" as used in Section 33-80(a)(7) in a restrictive sense. The word shall not be used as a way of initiating collective bargaining over any items that are employer rights. If the interpretation is expanded, the Council will have to consider amendments to the law.

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Councilman Scull stated that he agrees with Councilman Fosler's views on the meaning of the word "effect;" however, he does not believe that subsection (7) of Section 33-80(a) is needed. He believes that the language of the subsection is vague and the examples given during the worksession as to problems that might arise were not great enough to justify leaving such vague wording in the law.

Mr. Hillman stated that an employer right is the ability to lay off employees. The union might want to bargain about how to achieve the lay off, such as whether it should be done on the basis of seniority, on the basis of job classification, or by department. Those are the kinds of effects on employees that unions traditionally bargain about, and are the kinds of effects intended by Section 33-80(a)(7). The decisions about whether to lay off and how many employees are to be affected are clearly employer's rights.

Councilman Scull moved, duly seconded, that the Council delete subsection (7) from Section 33-80(a), page 18.

Councilman Scull expressed the view that the language of subsection

(7) is vague and will raise more problems than it will solve. The employer has certain rights to hire, transfer, assign and schedule employees, and cannot do anything that does not have an effect on employees. He pointed out that establishing a legislative history does not have the force and effect of law; it reflects only the views of Councilmembers. Every word used in labor relations laws is significant. He stated that he has not heard a strong argument for retaining the subsection.

In response to President Potter's suggestion that the phrase "bargain over the amelioration of the effects on employees" be inserted in subsection (7), Mr. Hillman stated that that is largely what the subsection means, but there may be times when the employer does not want to "ameliorate" the effects. An employer may want to bargain and make the effects on employees harsher.

Mr. Katz, representing the Fraternal Order of Police, noted that the Permanent Umpire will make the decision about which items are bargainable and which are not. If the Council does not like his decision, the Council can amend the law.

Councilman Scull's motion failed, Councilmembers Gelman and Scull voting in the affirmative, Councilmembers Potter, Fosler and Crenca voting in the negative, Councilman Gudis not voting and Councilwoman Spector being temporarily absent.

President Potter stated that he voted in the negative because he believes that there is a substantial area of concern. The language may be vague, but he believes that there is a basic advantage in leaving fairly broad what can be negotiated. It would be disadvantageous to both parties if too much is excluded.

Councilman Fosler expressed the view that there are legitimate concerns as to how subsection (7) will be interpreted. One of the key factors in determining whether it will work successfully is how reasonable both parties are and how good the Permanent Umpire is in making his determinations. It is a subject that bears watching to see what develops. It is an item that may require modification in the future.

Upon motion of Councilwoman Crenca, duly seconded and without objection, the Council approved the following amendments as reflected in Draft No. 4 of Bill No. 71-81 (amendments approved by the Council during this Legislative Session are in addition; capital letters indicate language added after introduction and strike-throughs indicate language deleted after introduction of the bill):

٠ 1	Sec. 1. Subsection 33-63(c) of Section 33-63, title
2	"Definitions" of Article IV, title "Employer-Employee Relations
3	of Chapter 33, title "Personnel", of the Montgomery County Code
4	1972, as amended, is hereby amended, to read as follows:
5	Sec. 33-63. Definitions.
6	* * *
7	(c) Employee. Any county merit system employee working
8	on a continuous full-time, career or part-time, career basis,
9	eligible to be included in a unit of recognition except for the
10	following:
11	(1) Confidential aides to elected officials;
12	(2) All non-merit system employees;
13	(3) All heads of principal departments, offices
14	and agencies;
15	(4) Deputy or assistant department heads;
16	(5) Employees providing direct staff or administra-
17	tive support to the director of the department,
18	or deputy or assistant directors within the
19	director's immediate office;
20	(6) Employees who report directly to or whose
21	immediate supervisor is the county executive,
22	county council, county council members or
23	the chief administrative officer and the
24	principal aides to the foregoing:
25	(7) Employees of the office of the county attorney;
26	(8) Employees of the office of budget and research;
27	(9) Employees of the office of employee relations;
28	(10) Employees of the personnel office;
29	(11) Employees of the personnel board;
30	(12) Heads of the following constituent offices,
31	divisions and sections in the department of
32	transportation existing at the time of
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enactment of this bill and positions carrying a similar degree of personnel management responsibilities in other departments and offices as determined by the chief administrative officer:

Director's office, office of the right-ofway acquisition, office of administrative
services, office of transportation planning,
division of transportation engineering, subdivision development section, design section,
construction section, division of traffic
engineering, traffic planning and survey section,
traffic operations section, division of
operations, TESS Minibus, highway maintenance
section, equipment section and division of
parking lot districts.

- (13) An employee of the police department, as defined in Section 33-76 of this Chapter, who is represented by a certified employee organization pursuant to the provisions of Article V, title "Police Labor Relations" of this Chapter.
- Sec. 2. Section 33-74, title "Cost of Living Adjustment", of Article IV, title "Fmployer Fmployee Relations", of Chapter 33, title "Personnel" of the Montgomery County Code 1972, as amended, is hereby amended, by adding a new Subsection (c), to read as follows:

Sec. 33-74. Cost of living adjustment.

(a) The county executive shall provide as a part of the annual recommended operating budget for the county government sufficient funds to implement the cost of living adjustment required by this section. The council shall accord one of the highest priorities to the full funding of the cost of living

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adjustment, shall fund fully the seventy-five percent of Consumer Price Index cost of living adjustment unless reasons are given for not doing so, and shall make a finding in the budget resolution as to the extent to which full funding is Unless otherwise provided in the approved budget resolution which includes a finding that implementation of the full amount of the adjustment would necessitate substantial lay-offs of personnel or result in other widespread hardship to county government employees, the chief administrative officer shall adjust the uniform salary plan for all classified employees of the county government beginning the first pay period on or after July 1 of each year by an amount not less than seventy-five percent of the change in the Consumer Price Index for all urban consumers in the Washington, P.C. area, although pay grades one through four of the uniform salary plan to which minimum wage and certain seasonal employees are assigned will be adjusted by changes in the minimum wage rates and salary surveys to determine the competitiveness of such salaries. The percentage change shall be based on the latest published index for the calendar year preceding the fiscal year in which the adjustment is to be paid.

The chief administrative officer may adjust the uniform salary plan in excess of the base percentage of seventy-five percent, provided funds are available and approved by the county council for such purpose.

- Notwithstanding the provisions in (a) above, for FY-82 only the following salary controls shall apply:
 - Salary maxima of grades 5 through 31 will be adjusted by the full cost-of-living granted by the County Council.
 - The salary maximum for grade 40 shall be \$70,000.00.

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1	3. The salary maxima for grades 32 through 39 shall
2	be adjusted by the Chief Administrative Officer
3	so that the dollar difference between the
4.	. salary maxima of grades 31 through 40 is the
5	same.
6	4. The salary for each merit employee in grades 5-31
7	will be adjusted by the full cost-of-living
8	granted by the County Council to the extent that
9	such salary adjustment does not exceed the maximum
10	of the employee's grade.
11	5. The salaries for merit employees in grades 3?
12	through 39 will be adjusted by the full cost-of-
13	living granted by the County Council only to the
14	extent that such salary adjustment does not exceed
15,	the maximum of the employee's grade.
16	6. The cost-of-living adjustment to the salaries of
17	non-merit employees shall be determined by the
18	County Executive but shall not exceed the cost-
19	of-living granted merit employees.
20	7. No employee's salary is to be reduced below
21	its level as of June 30, 1981 as a result of
22	implementation of the provisions contained in
23	paragraphs 1- 6 above.
24	(c) The provisions of this section shall not apply to an
25	employee of the police department, as defined in Section 33-76
26	of this chapter, who is represented by a certified employee
27	organization pursuant to the provisions of Article V, Title
28	"Police Labor Relations" of this chapter.
29	Sec. 3. Chapter 33, title "Personnel" of the Montgomery
30	County Code 1972, as amended, is hereby amended by adding a
31	new Article V, title "Police Labor Relations", Sections 33-75
32	through 33-85, to read as follows:

ARTICLE V. POLICE LABOR RELATIONS.

Sec. 33-75. DECLARATION OF POLICY.

It is the public policy of this County, pursuant to Charter Section 510, enacted as a result of citizen initiative, and purpose of this Article to promote a harmonious, peaceful, and cooperative relationship between the County government and its police employees and to protect the public by assuring, at all times, the responsive, orderly, and efficient operation of the police department. Since unresolved disputes in the police service are injurious to the public and to police employees as well, adequate means should be provided for preventing such unresolved disputes and for resolving them when they occur. To that end, it is in the public interest that police employees have the opportunity to bargain collectively OVER WAGES, HOURS, AND OTHER TERMS AND CONDITIONS OF EMPLOYMENT through a representative of their choice or to refrain therefrom; and that any collective bargaining between the County government and a representative of those police employees be done in good faith with no interference with the orderly process of government and furthermore, that the-results of AGREEMENTS REACHED THROUGH collective bargaining be implemented.

It is also recognized however, that police employee organizations AND THE COUNTY GOVFRIMENT FACH possess substantial means by which they may initiate governmental actions regarding the wages, hours, and working conditions of employees they-represent-or-seek-to-represent. Consequently, in order to preserve the-delicate AN APPROPRIATE balance between labor and management in the police service, the Council hereby declares that collective-bargaining-may be ONCE A REPRESENTATIVE HAS BEEN voluntarily selected COLLECTIVE BARGAINING SHALL BE UTILIZED in place of, but not

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in addition to existing means of initiating governmental action as to those subjects which are defined as appropriate for collective bargaining in this Article.

Sec. 33-76. DEFINITIONS.

When used in this Article:

"Agency Shop" means a provision in a collective bargaining agreement requiring, as a condition of continued employment, that bargaining unit employees pay a service fee not to exceed the monthly membership dues uniformly and regularly required by the employee organization of all of its members. An agency shop agreement shall not require the payment of initiation fees, an assessment, fines or any other collections or their equivalent, as a condition of continued employment.

To "bargain collectively" means to meet at reasonable times and places and to negotiate in good faith with respect to appropriate subjects as set out in subsection 33-80(a) of this Article.

"CERTIFIED REPRESENTATIVE" MEANS AN EMPLOYEE ORGANIZATION SELECTED IN ACCORDANCE WITH THE PROCEDURES OF THIS CHAPTER TO REPRESENT THE UNIT.

"Employee" means any police officer in the classification of Master Police Officer I, Master Police Officer II,

Police Officer I, Police Officer II, Police Officer III,

and Police Officer Candidate, or equivalent non-supervisory

classifications, but not those in the classification of Police

Sergeant or any equivalent or higher classification.

"Employer" means the County Executive and his designees.

"Employee Organization" means any organization which admits to membership employees and which has as a primary purpose the representation of such employees in collective bargaining, and includes any person acting as an officer, representative, or agent of said organization. SUCH ORGANIZATION SHALL NOT APMIT TO MEMBERSHIP ANY PERSON OTHER THAN LAW PREORGEMENT OFFICERS.

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"Lockout" means any action taken by the employer to interrupt or prevent the continuity of work properly and usually performed by the employee for the purpose and with the intent of either coercing the employees into relinguishing rights guaranteed by this Article or of bringing economic pressure on employees for the purpose of securing the agreement of their certified representative to certain collective bargaining terms.

"Mediation" means an effort by an impartial third party confidentially to assist in resolving, through interpretation, suggestion, and advice, a dispute arising out of collective bargaining between the employer and the certified representative.

"Strike" means the A CONCERTED failure to report for duty, or the absence, from enels-position, or the stoppage of work, or the abstinence in whole or in part from the full AND faithful, or proper performance of the duties of employment with the employer, or deviation from normal or proper work duties or activities, where any of the preceding are done in a concerted manner for the purpose of inducing, influencing, or coercing the employer in the determination, implementation, interpretation, or administration of terms or conditions of employment or of the rights, privileges, or obligations of employment or of the status, recognition or authority of the employee or an employee organization.

"UNIT" means all employees.

(a) There is hereby created the position of Permanent Umpire, so as to provide for the effective implementation and ,33-80(c)(2) administration of Sections 33-79/and 33-82 of this Article concerning Selection and Certification of Employee

PERMANENT UMPIRE.

Sec. 33-77.

1	Organization and Prohibited Practices. The Permanent Umpire
2	shall exercise the following powers and perform the following
3	duties and functions:
4	(1) To adopt, amend, and rescind, from time to
5	time, such rules, regulations and procedures
6	for the implementation and administration
7	,33-80(c)(2) of Sections 33-79/and 33-82 as are consistent
8	with this Article;
9	(2) To request from the employer or any employee
10	organization, and the employer or such
11	organization may at its discretion provide,
12	such relevant assistance, service and data
13	as will enable the Permanent Umpire to
14	properly carry out his functions;
15	(3) To hold hearings and make inquiries, to
16	administer oaths and affirmations, examine
17	witnesses and documents, take testimony and
. 18	receive evidence, compel by issuance of
19	subpoenas the attendance of witnesses 7-not
20	including-elected-County-officials; and the
21	production of relevant documents;
22	(4) To hold and conduct elections for unit
23	certification or decertification pursuant to
24	the provisions of this Article and to issue
25	said certification or decertification;
26	(5) To investigate and attempt to resolve or settle,
27	as provided in this Article charges of engaging
28	in prohibited practices. However, if the
29	employer and a certified representative have
30	negotiated a valid grievance procedure the
31	Permanent Umpire must defer to that procedure
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for the resolution of disputes properly submissible to the procedure absent a showing that such deferral will result or has resulted in the application of principles repugnant to this Article. Furthermore, the Permanent Umpire shall defer to state procedures in those matters which are governed by the Law Enforcement Officers Pill of Rights, Article 27, Sections 727, et seq., Annotated Code of Maryland;

- (6) To obtain any necessary support services and make necessary expenditures in the performance of duties to the extent provided for these purposes in the annual budget of Montgomery County; and
- (7) To exercise any other powers and perform any other duties and functions as may be specified in ,33-80(c)(2)
 Sections 33-79/and 33-82 of this Article.
- County Executive, with the confirmation of the County Council, shall serve for a term of five (5) years and shall be eligible for reappointment PROVIDED HOWEVER THAT THE PERMANENT UMPIRE SHALL NOT BE REAPPOINTED IF DURING THE PERIOD PETWEEN 60 DAYS AND 30 DAYS PRIOR TO THE EXPIRATION OF HIS TERM THE CERTIFIED REPRESENTATIVE FILES A WRITTEN OPJECTION TO SUCH REAPPOINTMENT WITH THE COUNTY EXECUTIVE. The Permanent Umpire shall be a person with experience as a neutral in the field of labor relations and shall not be a person who, on account of vocation, employment or affiliation can be classed as a representative of the interests of the employer or any employee organization.

1	(c) The Permanent Umpire shall be paid a per diem fee
2	as set forth by contract with the County and shall be
3	reimbursed for necessary expenses.
4	Sec. 33-78. EMPLOYEE RIGHTS.
5	(a) Employees shall have the right:
6	(1) To form, join, support. contribute to, or

- participate in, or to refrain from forming, joining, supporting, contributing to, or participating in, any employee organization or its lawful activities; and
- (2) To be fairly represented by their certified representative, if any.
- The Employer shall have the duty to extend to the certified representative the exclusive right to represent the employees for the purposes of collective bargaining including the orderly processing and settlement of grievances as agreed by the parties.
- (c) A certified representative shall serve as the bargaining agent for all employees and shall have the duty to represent fairly and without discrimination all unit employees without regard to whether the employees are or are not members of the employee organization or are paying dues or other contributions to it or participating in its affairs, provided, however, that it shall not be deemed a violation of this duty for a certified representative to seek enforcement of an agency shop provision in a valid collective bargaining agreement.
- The right of the certified representative to receive membership dues deductions or agency shop provisions shall be determined through negotiations, unless the authority to negotiate such provisions has been suspended

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under Section 33-84. No collective bargaining agreement may include a provision requiring membership in, participation in the affairs of or contributions to an employee organization other than an agency shop provision.

Sec. 33-79. SELECTION, CERTIFICATION AND DECERTIFICATION PROCEDURES.

ORGANIZATION AS THE UNIT'S REPRESENTATIVE FOR THE PURPOSE OF COLLECTIVE BARGAINING SHALL BE INITIATED IN ACCORDANCE WITH THE POLLOWING PROCEDURES:

- Any employee organization seeking certification SHALL as representative of the unit may/file a petition stating its name, address, and its desire to be certified with the Permanent Umpire, and shall transmit forthwith a copy of such, not including the names of the supporting employees, to the employer. Said petition must contain the uncoerced signatures of thirty percent (30%) of the employees within the unit signifying their desire to be represented by the employee organization for purposes of collective bargaining.
- (2) Where an employee organization has been certified, an employee within the unit may file a petition with the Permanent Umpire and shall transmit forthwith a copy of such to the employer and the certified representative, not including the names of the supporting employee for decertification of the certified representative. The petition must contain the uncoerced signatures of at least thirty percent (30%) of the employees within the unit alleging that the employee organization

1			presently certified is no longer the choice of
2			the majority of the employees in the unit.
3	•	(3)	The employer may file a petition with the
4	•		Permanent Umpire seeking an election for certi-
5			fication of an employee organization or, where
6		•	an employee organization is so certified,
7			to cause decertification of the representative
. 8			where the employer has reason to believe
. 9		•	that the certified representative is not or is no
10	•		longer the choice of the majority of the employees
-11			of the unit, and shall transmit a copy of such
12			to the employee organization seeking to obtain
13		*	or retain certification.
14		(4)	Petitions may be filed between May 1, 1982, and
15			June 30, 1982. Thereafter, petitions may be
16			filed between September 1 and September 30, of
17			any year, but no sooner than 22 months following
18			an election held pursuant to this section.
19		(5)	If a lawful collective bargaining agreement
20			of an longer than three (2) year's duration is
21			in effect, no petition shall be entertained
22			unless filed during September of the final year
23			of anid agreement.
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1	(6)	If, during the period of May 1, to June 30, 1982
2		a petition is filed by the incumbent representa-
3		tive of unit employees certified under the
4		Employer/Employee Relations Article of this
5		Chapter, and no other employee organization
6		files a valid petition, that incumbent certified
7	•	representative shall be certified without an
8		election, provided it produces evidence,
9		acceptable to the Permanent Umpire, of majority
10	•	representation.
11	(b) If	the Permanent Umpire determines that a petition is
		had and timely are a

- (b) If the Permanent Umpire determines that a petition properly supported and timely filed, the Permanent Umpire shall cause an election of all eligible employees to be held within a reasonable time, but no later than October 20 of that year, to determine if and by whom the employees wish to be represented, as follows:
 - (1) All elections shall be conducted under the supervision of the Permanent Umpire and shall be conducted by secret ballot at such time and place as the Permanent Umpire may direct.

 The Permanent Umpire may select and retain services of an agency of the State of Maryland, or similarily neutral body to assist in conducting the election.
 - (2) The election ballots shall contain, as choices to be made by the voter, the names of the petitioning or certified employee organization, the name or names of any other employee organization showing written proof at least ten (10) days before the election of at least ten percent (10%) representation of the

1	employees within the unit, and a choice that
2	the employee does not desire to be represented
3	by any of the named employee organization(s).
•	(3) The employer and each party to the election may
5	be represented by observers selected in
6	accordance with such limitations and conditions
7	as the Permanent Umpire may prescribe.
8	(4) Observers may challenge for good cause the
9	eligibility of any person to vote in the
10	election. Challenged ballots shall be impounded
11	pending either agreement of the parties as to
12	the validity of such challenge or the Permanent
13	Umpire's decision thereon, unless the number
14	of challenges is not determinative, in which
15	latter event the/ballot(s) shall be destroyed.
16 ,	(5) After the polls have been closed, the valid
17	ballots cast shall be counted by the Permanent
18	Umpire in the presence of the observers.
19	(6) The Permanent Umpire immediately shall prepare
20	and serve upon the employer and each of the
21.	parties a report certifying the results of the
22	election. If, and only if, an employee
23	organization has received the votes of a majority
24	of the employees who voted, the Permanent Umpire
25	shall certify the employee organization so
26	elected as the exclusive agent. If no employee
27	organization has received the votes of a
28	majority of the employees, the Permanent Umpire
29	shall certify no representative, No-run-off
30	election should be senducted. BUT IF A MAJORITY
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1 OF THE EMPLOYEES DO NOT VOTE FOR NO REPRESENTA-2 TION, A RUN-OFF ELECTION SPALL BF CONDUCTED. 3 THE RUN-OFF ELFCTION SHALL CONTAIN THE TWO CHOICES WHICH RECEIVED THE LARGEST AND SECOND LARGEST NUMBER OF VOTES IN THE OFFICINAL FLEC-TION.

- The aforesaid certification of results shall be final unless, within seven (7) days after service of the report and certification, the employer or any other party serves on all parties and files with the Permanent Umpire objections to the election. Objections shall be verified and shall contain a concise statement of facts constituting the grounds thereof. The Permanent Umpire shall investigate the objections and, if substantial factual issues exist, the Permanent Umpire shall hold a hearing thereon. Otherwise, the Permanent Umpire may determine the matter without hearing. The Permanent Umpire may invite, either by rule or by ad-hee invitation, written or oral argument to assist in determination of the merits of the objections. If the Permanent Umpire finds that the election was conducted in substantial conformity with this CONFIRM THE Article, the Permanent Umpire shall/ mobbs final that certification initially issued. If the Permanent Umpire finds that the election was not held in substantial conformity with this Article, the Permanent Umpire shall cause another election to be held pursuant to the provisions of this section.
- (d) The cost of conducting an election shall be paid by the County.
- (e) Voluntary recognition is prohibited under this Article, and no certification may be issued without an election except as provided for in subsection 33-79(a)(6).

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1	Sec. 33	-80. COLLECTIVE BARGAINING.
2	(a) Upo	on certification of an employee organization,
3	as provided in	Section 33-79, the employer and the said
4	certified repre	esentative shall have the duty, through their
5	designees, to l	pargain collectively with respect to those
6	subjects as fo	llows:
7	(1)	Salary and wages, provided however that
8		salaries and wages shall be uniform for all
9		employees in the same classification.
10	(2)	Pension and retirement benefits for active
11		employees.
12	(3)	Employee benefits such as, but not limited
13	•	to, insurance, leave, holidays, AND vacation
14		AND DEDCOMAT DAMPOT TIPUTCE TO
15	(4)	Hours and working conditions INCLUDING THE AVAILABILITY AND USE OF PERSONAL PATROL VEHICLES.
16	(5)	Provisions for the orderly processing and
17		settlement of grievances concerning the
18		interpretation and implementation of the
19		collective bargaining agreement, which may
20		include binding third party arbitration, AND PROVISIONS FOR EXCLUSIVITY OF FORUM.
21	•	THE CREATURE TROVIDENCE OF THE COLLECTIVE
22		DADORTHIAM LANDRING HOMESTALING TO LINE
23		PROUTETONE OF EDOMION 33-13/L! OF MUTE CUARMER,
24		CHILL BE MUD BUOLUGIUM MELLIC AR REACHCOING
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28		POSTURATE BOTH CONTROL POSTUR TOAT PRINCE WOUL BEFORE WILLIAMS
29		ETTERNIA MINE MARKETEN DISSIPARENTEN PROPERTO DE STANDA
30	(6)	MATTERS AFFECTING THE HEALTH AND SAFETY OF EMPLOYEES.
31	(7)	THE EFFECT ON EMPLOYEES OF THE EMPLOYER'S EXERCISE OF
32		RIGHTS ENUMERATED IN SUB-SECTION (b) HEREOF.
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(2)	Poncione OR or any other matter related to
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(2)	Bosmitmont, soloction, oppointment, tooling,
	remotion, har position placefillation, -or-say
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	on-morit-principles.
(3)	hay matter which Assette subject of State law
•	tenluding but not limited to the Ton
	Enforcement Officers Bill of Dights, Auticle
	07, Coctions 707, ot sog., immotated fode of
	Manual and
(4)	the matter which would impair the rights of the
<i>a</i> .)	emplement as set forth/in subsection 22 CO(c).
(b) - (c) E	mployer Rights.
Thi	s Article and any agreement pursuant hereto shall
not impair th	e right and responsibility of the employer: BUDGET AND
(1)	
	and any agency of County government;
. (2)	Ma maintain and improve the officions, if
	AND
(2) -(3)	- To determine the services to be rendered / the
	operations to be performed and the technology
£ 49.5	ORGANIZATIONAL CERTICIENE
(3) . (4)	ORGANIZATIONAL STRUCTURE, To determine the overall/methods, processes,
	means, job classifications or personnel by which
	operations are to be conducted and to proceeds
	and postulat the utilization of uniforms,
	makistan and aguismant Omusa musa apadoust
	AND THE LOCATION OF FACILITIES.

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1 /(5) To direct or supervise employees; (5) TO HIRE, SELECT AND ESTABLISH THE STANDARDS GOVERNING
2 /(5) TO HIRE, SELECT TO TO CLASSIFY POSITIONS; PROMOTION OF EMPLOYEES AND TO CLASSIFY POSITIONS;
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4 (7) mo huanneou, annige, nehodulo, uchain, layoff,
5 on recell ampleyees
(6) 6 / (8) To relieve employees from duties because of
7 lack of work or funds, or under conditions
when the employer determines continued work
9 would be inefficient or nonproductive;
(7) 10 /49 To make and enforce rules and regulations not THIS LAW OR
inconsistent with a collective bargaining
agreement and application;
13 (10) me take whatever other estions may be necessary
14 to sarry out the wishes of the public not
15 charmine openified herein or limited by a
16 collective haugaining agreement; or
(8) 17 (8) To take actions to carry out the mission of
rovernment in situations of emergency.
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(c) NOTHING CONTAINED IN THIS ARTICLE OF LINE CONTAINED IN THE EMPLOYER'S EXERCISE OF ANY OF THE 21 OF ITS EMPLOYEES ANY MATTER CONCERNING THE EMPLOYER'S EXERCISE OF ANY OF THE 21 OF ITS EMPLOYEES ANY MATTER CONCERNING THE EMPLOYER'S EXERCISE OF ANY OF THE 21 OF ITS EMPLOYEES ANY MATTERS ENUMERATED RIGHTS SET FORTH IN SUB-SECTION 33-80 (b) ABOVE, BUT SUCH MATTERS ENUMERATED RIGHTS SET FORTH IN SUB-SECTION 33-80 (b) ABOVE, BUT SUCH MATTERS
ENUMERATED RIGHTS OF TABLE TABLE TO THE PARCAINING
SHALL NOT BE SUBJECT TO BARGAINING. 23 SHALL NOT BE SUBJECT TO BARGAINING.
24 to_limit-the-discretion-of-the-employer-voluntarily-to-confer
2! with-any-or-all-of-its-employees-in-the-process-of-developing
26 policies-to-effectuate-or-implement-any-of-the-enumerated
27 rights-set-forth-in cubcaction-33-8A(e)-abover
28 (1) NOTWITHSTANDING ANY OTHER PROVISION OF THIS LAW,
(1) NOTWITHSTANDING ANY OTHER PROVIDENCE. 29
MUE EMPLOYER MAY VOLUNTARILY BARGAIN APPLE
ATED IN SECTION 33-80(b) AND OR THE FFFECTS UPON FMPLOYFFS OF OR BOTH THE EMPLOYER'S EXERCISE OF ANY RIGHTS LISTED IN SECTION 33-80(c).
THE EMPLOYER'S EXERCISE OF ANY RIGHTS DISTRIBUTED TO THE EMPLOYER DOES ACREE TO RARGAIN ABOUT ANY OF THE IN THE EVENT THE EMPLOYER DOES ACREE TO RARGAIN ABOUT ANY OF THE OR EFFECTS
IN THE EVENT THE EMPLOYER DOES ACREE TO MINISTER STATE OR EFFECTS ABOVE MATTERS, AND AN ACREEMENT IS REACHED, THAT AGREEMENT SHALL
ABOVE MATTERS, AND AN AGREEMENT IS REACTED.
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BE INCORPORATED IN THE COLLECTIVE BARGAINING AGREEMENT. THE
MATTER OR EFFECT EMPLOYER'S ELECTION TO BARGAIN ABOUT A-TROUBLE SHALL NOT CON-
STITUTE A WAIVER OF THE EMPLOYER'S RIGHT FOT TO PARCAIN APOUT OR EFFECT
THE CHARTER THEREOF UPON EXPIRATION OF ANY ACREMENT
REACHED. NOTWITHSTANDING THE EMPLOYER'S ELECTION TO BARCAIN, AN AGREEMENT ON THE MATTER OR EFFECT, THE MATTER OR EFFECT ABSENT
BE INCLUDED IN EITHER PARTY'S SUBMISSION OF A FINAL OFFFR TO
THE IMPASSE NEUTRAL.

IN THE EVENT THE EMPLOYER AND THE CERTIFIED (2) REPRESENTATIVE DISAGREE OVER WHETHER EITHER IS OPLICATED TO BARGAIN OVER ONE OR MORE CONTRACT PROPOSALS UNDER THIS LAW, THAT DISAGREEMENT SHALL BE SUBMITTED UPON THE PETITION OF EITHER PARTY TO THE PERMANENT UMPIRE WHO SHALL RESOLVE THE DISPUTE AS PROMPTLY AS POSSIBLE AND AFTER SUCH EXPEDITIOUS PROCEEDINGS AS THE PERMANENT UMPIRE DEEMS APPROPRIATE IN THE CIRCUMSTANCES. THE PETITION SHALL STATE THE ISSUE OR ISSUES TO BE RESOLVED AND SHALL BE ACCOMPANIED BY A WRITTEN STATE-MENT OF THE REASONS WHY THE PETITIONING PARTY PFLIFVFS THF PROPOSAL MATTER IS OR IS NOT BARGAINABLE. THE DECISION OF THE PERMA-NENT UMPIRE SHALL BE BINDING UPON THE PARTIFS. FAILURE TO SUBMIT A PETITION PURSUANT TO THIS SUBSECTION SHALL NOT PRE-CLUDE A PARTY FROM FILING AN UNFAIR LABOR PRACTICE CHARCE PURSUANT TO SECTION 33-82. (d)

/(e) Collective bargaining shall commence no later than November 1, preceding the beginning of a fiscal year for which there is no contract between the employer and the certified representative and shall be concluded on January 20. The resolution of an impasse in collective bargaining shall be

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1	completed by February 1. These time limits may be waived
2	only by prior written consent of the parties.
. 3	/del and collocation homostation assessed which contain
4	OF A COLLECTIVE BARGAINING AGREEMENT
- 5	to the the antimetric material and the control of t
6	the concent of both portion No agreement shall be valid if
7	it extends for less than one year or for more than three
8	years. All agreements shall become effective July 1 and end
9	on June 30.
10	(f) $\frac{f}{f}$ Any collective bargaining agreement shall
11	become effective only after ratification of the agreement
12	by the public employer and the CERTIFIED REPRESENTATIVE
13	employees-in-the-bargaining-wnit, except as provided
14	in subsection 33-81(b)(7). A certified representative
15	may provide its own rules for ratification procedures.
16	but-such-rules-shall-be-consistent-with-the-certified
17	representative-s-duty-of-fair-representation
18	towns of a collective haugelaing agreement which property
. 19	to masteriat the mights of management and of the muhlis as
20	contained in subscation 33-86(s) of this Artisle or which
21	concern three enhiante mat fouth in subscition 33 more)
22	shall be mull and wold and wholly unenforceable. (g)
23	/(h) A ratified agreement shall be binding on the
24	employer and the certified representative, AMP SHALL BF RF-
25	DUCED TO WRITING AND EXECUTED BY BOTH PARTIFS. Any term or
26	condition thereof which requires an appropriation of funds or
27	enactment, repeal or modification of a County law shall be
28	timely submitted to the County Council by the employer
29	and the employer shall make a good faith effort to have such
30	term or condition implemented by Council action.but-the
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ON OR BEFORE APRIL 25, THE COUNTY COUNCIL SHALL INDICATE BY A 1 2 MAJORITY OF FOUR (1) WOTDS, ITS INTENTION TO APPROPRIATE OR OTHERWISE IMPLEMENT THE AGREEMENT, OR ITS INTENTION NOT TO 3 DO SO, AND SHALL STATE ITS REASONS FOR ANY INTENT TO REJECT ANY PART OR PARTS OF THE AGREEMENT. IN THE EVENT THE COUNCIL 5 INDICATES ITS INTENTION TO REJECT, IT SHALL DESIGNATE A REPRE-SENTATIVE TO MEET WITH THE PARTIES AND PRESENT THE COUNCIL'S 7 VIEWS IN THEIR FURTHER NEGOTIATIONS. THIS REPRESENTATIVE SHALL ALSO PARTICIPATE FULLY IN STATING THE COUNCIL'S POSITION IN ANY ENSUING IMPASSE PROCEDURE. THE PARTIES SHALL THERFAFTER 10 MEET AS PROMPTLY AS POSSIBLE IN AN ATTEMPT TO NEGOTIATE AN 11 AGREEMENT ACCEPTABLE TO THE COUNCIL. EITHER OF THE PARTIES MAY 12 INITIATE THE IMPASSE PROCEDURE SET FORTH IN SECTION 33-81. 13 THE RESULTS OF THE NEGOTIATION OR IMPASSE PROCEDURE SHALL PE 14 SUBMITTED TO THE COUNCIL ON OR BEFORE MAY 10. ANY agreement 15 shall provide either for automatic reduction or elimination 16 of such conditional WAGE AND/OR benefits ADJUSTMFNTS if the 17 Council fails to take such action or if funds are not appro-18 priated or if a lesser amount is appropriated. 19 20

Sec. 33-81. IMPASSE PROCEDURE.

(a) Prior to November 10 of any year in which the 21 employer and a certified representative bargain collectively, 22 they shall choose an Impasse Neutral either by agreement or 23 through the processes of the American Arbitration Association. 24 The Impasse Neutral shall be required to be available during 25 the period from January 20 to February 1. Fees and expenses OF THE 26 IMPASSE NEUTRAL be shared equally by the employer and the certified representative. 28

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b) (1)	During the course of collective bargaining
	either party may declare an impasse and
	request the services of the Impasse Neutral.
•	If the parties have not reached agreement
	by January 20, an impasse shall be deemed to
	exist.

- (2) Whenever an impasse has been reached, the dispute shall be submitted to the Impasse Neutral. The Impasse Neutral shall attempt mediation by bringing the parties together voluntarily under such favorable auspices as will tend to effectuate the settlement of the dispute.
- (3) If the Impasse Neutral, in the Impasse Neutral's sole discretion, finds that the parties are at a bona fide impasse, the Impasse Neutral shall require each party to submit a final offer which shall consist either of a complete draft of a proposed collective bargaining agreement or a complete package proposal, as the Impasse Neutral shall choose. If only complete package proposals are required the Impasse Neutral shall require the parties to jointly submit a memorandum of all items previously agreed upon.
- ...(4) The Impasse Neutral may, in the Impasse Neutral's discretion, require the parties to submit evidence or make oral or written argument in support of their proposals. The Impasse Neutral may hold a hearing for this purpose at a time,

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date, and place selected by the Impasse

Neutral. Said hearing shall not be open to
the public.

- (5) On February 1 or prior thereto, the Impasse

 Neutral shall select, as a whole, the most

 reasonable, in the Impasse Neutral's judgment,

 of the final offers submitted by the parties.

 The Impasse Neutral may take into account only
 the following factors:
 - a. Past collective bargaining contracts between the parties including the past bargaining history that led to such contracts, or the pre-collective bargaining history of employee wages, hours, benefits, and working conditions.
 - b. Comparison of wages, hours, benefits, and conditions of employment of similar employees of other public employers IN THE WASHINGTON METROPOLITAN AREA AND in Maryland.
 - and conditions of employment of other

 PERSONNEL

 The state of Montgomery County.
 - d. Wages, benefits, hours, and other working conditions of similar employees of private employers in Montgomery County.
 - e. .The interest and welfare of the public.
 - f. The ability of the employer to finance economic adjustments and the effect of the adjustments upon the normal standard of public services by the employer.

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(6)	The Impasse Neutral shall not compromise or
	alter the final offer that he selects.
	Selection of an offer shall be based on the
	contents of that offer. No consideration shall
	be given to, nor shall any evidence or argument
	be received concerning the history of collective
	bargaining in this immediate dispute, including
	offers of settlement not contained in the offers
	submitted to the Impasse Neutral. However,
	the Impasse Neutral shall consider all previously
	agreed upon items integrated with the specific
	disputed items to determine the single most
	reaconable offer

(7) The offer selected by the Impasse Neutral, integrated with the previous agreed upon items, shall be deemed to represent the final agreement between the employer and the certified representative, without the necessity of ratification by the parties, and shall have the force and effect of a contract voluntarily entered into and ratified as set forth in subsection 33-80(h). above. The parties shall execute such agreement.

Sec. 33-82. PROHIBITED PRACTICES.

(a) The employer or its agents or representatives are prohibited from:

Interfering with, restraining, or coercing employees in the exercise of any rights granted to them under the provisions of this Article, provided-that-the-discussion-of-any-matter, argument,-or-opinion,-or-the-dissemination thereof,-whether-orally,-in-writing-or-otherwise

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•	L	Shall_not_constitute-ex-be-evidence-of
	2	prohibited-practice-under-any-of-the-provisions
•	3	ef-this-Article-nor-be-grounds-for-invalidating
•		any-election-conducted-under-this-Article7-if
	5	such-discussion-or-dissemination-contains-no
•	5	threat-of-reprised-or-promise-of-benefit;
•	7 (2)	Dominating or interfering with the formation or
8)	administration of any employee organization, or
9		contributing financial or other support to it,
10		pursuant to contract or otherwise; provided that
11	,	the employer and a certified representative may
12		agree to and apply a membership dues deduction
13		provision AS PROVIDED HEREIN AND TO REASONABLE
14		USE OF COUNTY FACILITIES FOR COMMUNICATING WITH
15		EMPLOYEES;
16	(3)	Encouraging or discouraging membership in any
17		employee organization by discrimination in
18		regard to hiring, tenure, wages, hours
19 20	ARTICLE SHALL PRECLUDE A	or conditions of employment PROVIDED THAT NOTHING IN THI N AGREEMENT FROM CONTAINING A PROVISION FOR AN AGENCY SHOP; Discharging or discriminating against a public
21	•	employee because he has filed charges, given
22		testimony or otherwise lawfully aided in the
23		administration of this Article;
24	(5)	Refusing to bargain collectively with a certified
25		representative;
26	(6)	Refusing to reduce to writing or refusing to
27	v	sign a bargaining agreement which has been
28		agreed to in all respects;
29	(7)	Refusing to process or arbitrate a grievance
30		if required under a grievance procedure contained
31		in a collective bargaining agreement;
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	(8)	DIRECTLY OR INDIRECTLY OPPOSING THE APPROPRIA-
2	TION OF FUNDS	OR THE ENACTMENT OF/LEGISLATION BY THE COUNTY
3		PLEMENT AN AGREEMENT RFACHED BETWEEN THE EMPLOYER
4		FIED REPRESENTATIVE PURSUANT TO THIS ARTICLE.
5	(9)	
6	(b) E	mployee organizations, their agents, or
7	representativ	es and employees, are prohibited from:
. 8	(1)	Interfering with, restraining, or coercing
. 9		the employer or employees in the exercise
10	•	of any rights granted under this Article;
11	. (2)	Restraining, coercing, or interfering with
12		the employer in the selection of its
13		representatives for the purposes of collective
14	•	bargaining or the adjustment of grievances;
15	(3)	Refusing to bargain collectively with the
16		employer if such employee organization is the
. 17	•	certified representative;
18	(4)	Refusing to reduce to writing or refusing to
19	,	sign a bargaining agreement which has been
20		agreed to in all respects;
21	. (5)	Hindering or preventing, by threats OF VIOLENCE,
22	,	intimidation, force, or coercion of any kind
23 .		the pursuit of any lawful work or employment
24	•	by any person, public or private, or obstructing
25		or OTHERWISE UNLAWFULLY interfering with the
26	• •	entrance to or egress from any place of employment,
27		or obstructing or UNLAWFULLY interfering with
28		the free and uninterrupted use of public roads,
29		streets, highways, railways, airports, or other
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1		ways of travel or conveyance by any person,
2		public or private;
3	(6)	Hindering or preventing by threats, intimidation
4		force, coercion, or sabotage, the obtaining, use
5	•	or disposition of materials, supplies, equipment
6		or services by the employer;
7	(7)	Taking or retaining unauthorized possession of
8		property of the employer,-public-or-private,-or
9		engaging-in-any-effert-to-interfere-with
10		production,-functions,-er-services-ef-an
11		employer,-public-or-private, or refusing to
12		do work or use certain goods or materials as
13		lawfully required by the employer;
14	(8)	Forcing or requiring any THE employer to assign
15		particular work to employees in a particular
16		employee organization or classification rather
17		than to employees in another employee
18	•	organization or classification;
19	(9)	Causing or attempting to cause the employer
20		to pay or deliver or agree to pay or deliver
21		any money or other thing of value, in the
22		nature of an exaction, for services which are
23		neither performed OR to be performed or which
24		are-not-productive-or-not-desired-to-be
25		performed-by-the-employer.
26	(c) A	charge of prohibited practice may be filed by any
27	THE employer,	employee organization, or any individual employee
	THE CHARGE OR CHA	RGES SHALL BE FILED WITH THE PERMANENT UMPIRE, WITH COPIES
	TO THE PARTY ALLE	GED TO HAVE COMMITTED A PROHIBITED PRACTICE.
28	All charges sh	all CONTAIN A STATEMENT OF FACTS SUFFICIENT TO
29	ENABLE THE PER	MANENT UMPIRE TO INVESTIGATE THE CHARGE be-sup-
29 30	ported-by-the-	charging party. The Permanent Umpire may request
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withdrawal of and, if necessary, summarily dismiss charges if they are insufficiently supported in fact or in law to warrant a hearing,—however. The Permanent Umpire shall have authority to maintain such independent investigation as the Permanent Umpire determines necessary and to develop rules and regulations therefore. If, UPON INVESTIGATION, the Permanent Umpire finds that a charge is sufficiently supported to raise an issue of fact or law, the Permanent Umpire shall hold a hearing on such charge upon notification to the parties. In any hearing, charging parties shall present evidence in support of the charges and the PARTY OR parties charged shall have the right to file an answer to the charges, to appear in person or otherwise and to present evidence in defense of the charges.

(d) If the Permanent Umpire determines that the person charged has committed a prohibited practice, the Permanent Umpire shall make findings of fact and conclusions of law and shall be impowered to issue an order requiring the person charged to cease and desist from the prohibited practice and to take such affirmative action as will remedy the violation(s) of this Article. Remedies of the Permanent Umpire may include, but shall not be limited to, REINSTATING FMPLOYFFS WITH OF WITH-OUT BACK PAY, MAKING EMPLOYEES WHOLE FOR ANY LOSS RFLATING TO COUNTY EMPLOYMENT SUFFERED AS A RESULT OF ANY PROHIBITED PRACTICE, orders-withdrawing-certification; withdrawing or suspending the employee organization's authority to negotiate or continue membership dues deductions, or agency shop benefits, -withdrawing, -suspending, -or reinstating with-or-without-back-pay-the-employment-or-tenure-of-individual employees. If the Permanent Umpire finds that the party or

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parties charged have not committed any prohibited practices, the Permanent Umpire shall make findings of fact and conclusions of law and issue an order dismissing the charges.

(e) The Permanent Umpire shall not receive or entertain. charges based upon an alleged prohibited practice occurring more than feur-(4) SIX (6) months prior to the filing of the charge.

Sec. 33-83. USB-OP-OPPICIAL-TIMPT

Solicitation-of-membership-or-dues-payments7-or-other internal-business-sf-employee-organisations-shall-be-conducted during-the-non-duty-hours-of-the-employee-involved---Fmployees who-represent--er-act-en-behalf-ef-a-certified-representativeshall-not-be-en-paid-working-time-when-bargaining-eollectively with-the-public-employer-er-when-adjusting-grievances-

EXPRESSION OF VIEWS.

THE EXPRESSION OF ANY VIEWS, ARGUMENT, OR OPINION, OR THE DISSEMINATION THEREOF, WHETHER ORALLY, IN WRITING OR OTHER-WISE SHALL NOT CONSTITUTE OR BE EVIDENCE OF A PROHIBITED PRAC-TICE UNDER ANY OF THE PROVISIONS OF THIS LAW NOR BE CROUDES FOR INVALIDATING ANY ELECTION CONDUCTED UNDER THIS LAW, IF SUCF EXPRESSION OR DISSEMINATION CONTAINS NO THRE AT OF REPRISAL OR PROMISE OF BENEFIT.

Sec. 33-84. STRIKES AND LOCKOUTS.

(a) No employee or employee organization shall either directly or indirectly cause, instigate, encourage, condone or engage in any strike, nor the employer in any lockout. No employee or employee organization shall obstruct, impede, or restrict either directly or indirectly, any attempt to terminate a strike.

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2	or otherwise compensate any employee for or during the period	
3	when said employee is directly or indirectly engaged in a	
. 4	strike, nor shall the employer thereafter compensate an	
5	employee who struck for wages or benefits lost during such	
6	strike.	
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8	(c) If an employee or employee organization shall	
9	violate the provisions of this section, the employer, AFTFR	
10	ADEQUATE NOTICE AND A FAIR HEARING BEFORE THE PERMANENT UMPIRE	
11	WHO FINDS THAT THE AFORESAID VIOLATIONS HAVE OCCURRED AND	
12	FINDS THAT may-take any and OR all of the following .	
13 TED	actions it-deems ARE necessary in the public interest MAY1,SUBJECT THE LAW ENFORCEMENT OFFICER'S BILL OF RIGHTS, ARTICLE 27, SECTIONS 727, et seq.,AND CODE OF MARYLAND: (1) IMPOSE Imposition of disciplinary action, in-	
14	cluding DISMISSAL FROM termination of employment	
15	of employees engaged in such conduct;	
16	(2) Termination of TERMINATE OR SUSPEND employee	
17	organization's dues deduction privilege, if	
18	any;	
19	(3) Revocation of PEVOKE THE certification OF and	
20	THE EMPLOYEE ORGANIZATION disqualification PISOUALIFY/IT from participa-	
21	tion in representation elections for a period	
22	up to a maximum of two (2) years.	
23	(d) Nothing contained herein shall prohibit an employer	
24	from seeking any remedy available in a court of competent	
25	jurisdiction.	
26	Sec. 33-85. FFFECT OF PRIOR FNACTMENTS.	
27	Nothing contained in this Article shall be construed	
28	to repeal any law, executive orders, legislation, rules or	
29	regulations adopted by the County and any department or	
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agency thereof not inconsistent with the provisions of this
Article.

Sec. 4. Severability.

The provisions of this Act are severable, and if any provision, sentence, clause, section, word or part thereof is held illegal, invalid or unconstitutional or inapplicable to any person or circumstances, such illegality, invalidity, unconstitutionality, or inapplicability shall not affect or impair any of the remaining provisions, sentences, clauses, sections, words or parts of the Act or their application to other persons or circumstances. It is hereby declared to be the legislative intent that this Act would have been adopted if such illegal, invalid or unconstitutional provision, sentence, clause, section, word or part had not been included therein, and if the person or circumstances to which the Act or any part thereof is inapplicable had been specifically exempted therefrom.

Sec. 5. Effective Date.

This Act shall take effect on the 91st day following the date on which it becomes law.

The foregoing motion included any technical amendments that may be necessary.

Upon motion of Councilwoman Crenca, duly seconded and without objection, the Council voted to waive the reading of the title and proceed to enactment. By a yea and nay vote, Councilmembers Spector, Crenca, Scull, Gelman, Fosler, Gudis and Potter voting in the affirmative, Bill No. 71-81, Collective Bargaining for Police, was enacted, as amended.

MISCELLANEOUS BUSINESS:

There being no further official business to come before the Council in Legislative Session, the meeting adjourned at 4:15 P.M., to reconvene at 1:30 P.M. on Tuesday, April 13, 1982, or at the call of the President.

ATTEST:

Anna P. Spates / Secretary of the County Council for

Montgomery County, Maryland